This document was created to comply with the 2022 Implementation Assurance Plan and is specific to the Jeff D. Litigation and Youth Empowerment Services. This document does not constitute legal advice, nor is it intended to be a substitute for advice from qualified legal counsel.

YES DUE PROCESS PROTOCOL

AUTHORITATIVE GUIDANCE FOR DUE PROCESS REQUIREMENTS OF STATE FAIR HEARING SYSTEM¹ WITHIN THE CONTEXT OF YES

SOURCES OF AUTHORITY & EXPLANATION OF DUE PROCESS PROTOCOL:

Goldberg v. Kelly, 397 U.S. 254 (1970) and Medicaid Federal Regulations (42 CFR section 431 Subpart E and 42 CFR section 438, applying to PAHP's and MCOs) provide for mandatory due process procedural protections and rights that may not be explicitly stated in the Department's Administrative Rules related to contested case hearings (IDAPA 16.05.03). In order to ensure that class members are notified of all of their due process rights and are afforded these procedural safeguards and rights in state administrative appeals and fair hearings, the parties have developed and agreed upon this authoritative Due Process Protocol that outlines the due process procedural requirements for state fair hearings. In some instances, the agreed upon language in this Protocol may include additional safeguards from what is stated in Federal Regulations and State Rules, because the authoritative document also includes provisions ordered by the Court in the *Jeff D*. Settlement Agreement and Implementation Plans and standards of practice. In all instances, however, the Due Process Protocol is intended to be consistent with (or more expansive than) the Federal Regulations that govern Medicaid and Managed Care Organizations. Consistent with the 2022 Implementation Assurance Plan, this Due Process Protocol will be controlling and will be reviewed and monitored by counsel annually throughout the implementation period for updates.

In developing the Authoritative Due Process Protocol, counsel considered the due process standards articulated in federal and state law, the Medicaid Act and Regulations, United States Supreme Court and Idaho Supreme Court decisions, the Idaho Administrative Procedures Act and IDAPA rules, as well as the Settlement Agreement in this matter.

Federal Law

- o Section 1902(a)(3) of the Social Security Act: A State plan must provide an opportunity for a fair hearing to any person whose claim for assistance is denied or not acted upon promptly. 42 U.S.C. § 1396a(a)(3).
- o 42 CFR § 431, Subpart E fair hearings for Applicants and Beneficiaries
- o 42 CFR §§ 438, Subpart F grievance and appeal system for MCOs

¹ The Idaho Behavioral Health Plan (IBHP) currently provides outpatient behavioral health coverage for Medicaid-eligible children. IDAPA 16.03.09.011.02. The IBHP is a prepaid ambulatory health plan (PAHP), as defined in 42 CFR 438.2. IDAPA 16.03.09.012.07. And thus is subject to the due process requirements for MCOs and PHAPs described in 42 CFR 438, Part F. The state of Idaho is currently involved in procuring a more expansive Idaho Behavioral Health Plan that will include Medicaid and Non-Medicaid services (procurement is ongoing as of the date this document was approved, 3/31/2022). Although this protocol addresses state fair hearings, references to the "Grievance and Appeal System" in 42 CFR 438, Part F are included where appropriate, as a prerequisite to a state fair hearing. See IDAPA 16.03.09.711.

- State Law
 - o Children's Mental Health Services Act, Idaho Code 16-2406 et seq.
 - o State Public Assistance and Welfare, Idaho Code 56-201 et. seq.; 56-254(2)(i).
 - o Idaho Administrative Procedure Act Idaho Code 67-5201 et seq.
 - Eligibility for Health Care Assistance for Families and Children IDAPA 16.03.01
 - Youth Empowerment Services (YES) Program Children section .540
 - o Eligibility for Aid to the Aged, Blind, and Disabled (AABD) IDAPA 16.03.05.
 - Medicaid Basic Plan Benefits IDAPA 16.03.09
 - Behavioral Health Services sections .700 .719
 - EPSDT Services sections .880 .889
 - o Medicaid Enhanced Plan Benefits IDAPA 16.03.10
 - YES Home and Community-Based Services (HCBS) State Plan Option sections .635 - .638
 - Children's Mental Health Services -- IDAPA 16.07.37
 - o Rules Governing Contested Case Proceedings and Declaratory Rulings -- IDAPA 16.05.03
 - Youth Empowerment Services sections .750 .751
 - Definition of YES Participant section 010.14
- Particularly relevant appellate case law
 - o Goldberg v. Kelly, 397 U.S. 254, 90 S.Ct. 1011, 25 L.Ed. 2d 287 (1970).
 - o K.W. ex rel. D.W. v. Armstrong, 789 F.3d 962 (9th Cir. 2015).
 - o Tappen v. State Dept. of H&W, 98 Idaho 576 (1977).
- Jeff D. Settlement Agreement,

filed June 12, 2015 (approved by court order June 18, 2015)

- o Paragraphs 44-47
- Jeff D. Implementation Plan,

filed April 29, 2016 (approved by court order May 17, 2016)

- o Objective 5
- Jeff D. Implementation Assurance Plan,

filed January 11, 2022 (approved by court order January 25, 2022)

Objective E

Counsel has created a chart for each of the criteria listed below. Each chart contains the following categories:

- State Law: This column contains quotations of and citations to applicable state law including, where applicable, Idaho Code, IDAPA, and any relevant state case law.
- Federal Law: This column contains quotations of and citations to applicable federal law including, where applicable, US Code, Federal Regulations, and any relevant federal case law.
- Settlement Agreement and Implementation Plans: This box contains quotations of and citations to applicable portions of the 2015 *Jeff D.* Settlement Agreement, which is controlling, and references to the 2016 Implementation Plan and 2022 Implementation Assurance Plan, where those documents provide additional guidance.
- Agreed Upon Standard: Because this authoritative document includes provisions ordered by the Court in the *Jeff D*. Settlement Agreement and Implementation Plans, because the state rules and federal regulations have to be read in concert and are not always perfectly aligned, and because this document incorporates standards of practice, the language in the "agreed upon standard" reflects which of the factors in the other sources (State Law, Federal Law, Settlement Agreement & Implementation Plans boxes) summarizes the legal standards that counsel for the plaintiffs and defendants in the Jeff D. litigation agree should be applied.

SPECIFIC CRITERIA ADDRESSED BELOW: use links for easy access to each item (ctrl+click)

 Contents of notice of the availability of the right to a fair hearing Timing of notice of the availability of the right to a fair hearing When an individual can request a fair hearing Time for providing notice of action, notice of denial (or for the IBHP, an ABD) Contents of notice of action, notice of denial (or for an MCO, an ABD)
 3. When an individual can request a fair hearing 4. Time for providing notice of action, notice of denial (or for the IBHP, an ABD)
4. Time for providing notice of action, notice of denial (or for the IBHP, an ABD)
5. Contents of notice of action, notice of denial (or for an MCO, an ABD)
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6. <u>Time for appeal</u>
7. Where appealed
8. Request for hearing
9. <u>Denial or Dismissal of Request for Hearing</u>
10. Right to Expedited Hearing
11. Continuation and Reinstatement of Benefits while Appeal is Pending
12. Notice of the Fair Hearing
13. <u>Hearing Officer</u>
14. Procedural Rights at the Fair Hearing
15. <u>Information available to Hearings Officer</u>
16. Matters to be Considered at the Fair Hearing
17. Opportunity for External Medical Review
18. <u>Decision and Order</u>

1. CRITERIA	Contents of notice of the availability of the right	t to a fair hearing.
AUTHORITATIVE	STATE LAW	FEDERAL LAW
SOURCES	The right to a fair hearing IDAPA 16.03.01.100; 16.03.01.620; IDAPA 16.07.37.110; IDAPA 16.05.03.100	Notice of the right to a fair hearing must be provided to applicants and beneficiaries in plain language and accessible to individuals who are
	The right to request an expedited fair hearing IDAPA 16.05.03.204.03; 16.05.03.302; 16.05.03.751.04	limited English proficient and to individuals with disabilities. 42 CFR 431.206(e); 42 CFR 905(b) (at a minimum, through providing taglines
	Method for obtaining a hearing IDAPA 16.03.01.100 Right to be represented	in non-English languages indicating the availability of language services). Notice may be provided electronically.
	IDAPA 16.05.03.100; see also IDAPA 16.05.03.123 (Any party in a contested case proceeding may be represented by legal counsel, at the party's own expense. An individual in an appeal involving benefits may also be represented by a non-attorney).	 Written notice must include: The right to a fair hearing The right to request an expedited fair hearing The method to request a fair hearing That the individual may represent himself, use legal counsel, a relative, a friend or other spokesman The time the agency has to take final action under 42 CFR 431.244(f) (ninety (90) days from date of appeal or request for fair hearing).
	SETTLEMENT AGREEMENT & IMPLEMENTATION PL must inform class members through informational circumstances in which potential class members ha and request a fair hearing. Settlement Agreement,	materials and on websites about ve a right to receive a notice of action
AGREED UPON STANDARD	All the notices provided to <i>Jeff D</i> class members must include all procedural safeguards and rights required by the State Rules and Federal Regulations and be in an accessible format. The notices and informational materials, including the YES Practice Manual will describe the right to receive a notice of action and request a fair hearing, the method for appealing, the right to be represented on appeal, and the time period for filing an appeal or requesting a fair hearing as required by State Rules and Federal Regulations. Informational materials and the YES website must also inform class members of the circumstances in which they have a right to receive a notice of action and to request a fair hearing. The Department will require state contractors to comply with this standard and this Due Process Protocol. The Due Process work group will ensure that all notices comply with this Due Process Protocol.	

2. CRITERIA	Timing of notice of the availability of the rigi	nt to a fair hearing
AUTHORITATIVE SOURCES	STATE LAW	FEDERAL LAW
	At time apply for Medicaid IDAPA 16.03.01.100	The state agency must issue and publicize the hearing procedures. 42 CFR 431.206(a)
	At time of denial of eligibility, benefits or services, or changes in eligibility IDAPA 16.03.01.620 (changes in eligibility) IDAPA 16.07.37.110 (thirty (30) calendar days from receipt of signed application for CMH services to make determination; five (5) working days from date of determination to provide notice)	The agency must inform applicants in writing at time of application for Medicaid (42 CFR 431.206(c)(1)) and after a denial of eligibility, benefits or services or whenever a hearing is required in accordance with 42 CFR 431.206(c)(2).
	provide notice)	The IBHP must comply with Notice Requirements of 42 CFR 438.404 for Adverse Benefit Determinations. An IBHP enrollee may request a State fair hearing after receiving notice under 42 CFR 438.408 that the adverse benefit determination is upheld.
	Defendants and their contractors must inform of materials and on websites about circumstances a right to receive a notice of action and request 46; 2016 Implementation Plan, 5.A.4. Defendar materials with the decision and on their respect 46. The Implementation Assurance Plan require informational materials and notices to ensure of Implementation Assurance Plan E.2, 4.	lass members through informational in which potential class members have a fair hearing. Settlement Agreement, ¶ ats shall provide these informational live websites. Settlement Agreement ¶ as the Due Process work group to review
AGREED UPON STANDARD	Informational materials must be provided on the YES website. In addition, links to the informational materials will be included with notices of action/denial/adverse benefit decisions (along with all the required notice provisions addressed in Criteria 5). The notices and informational materials, including the YES Practice Manual will describe the right to receive a notice of action and request a fair hearing, the method for appealing, the right to be represented on appeal, and the time period for filing an appeal or requesting a fair hearing as required by State Rules and Federal Regulations and will require state contractors comply with these requirements.	

3. CRITERIA	When an individual can request a fair hea	ring
AUTHORITATIVE SOURC	STATE LAW	FEDERAL LAW
	Eligibility decisions - IDAPA 16.03.01.620 (changes in eligibility, Health Care Assistance for Families and Children) - IDAPA 16.07.37.110 (eligibility for children's mental health services) - IDAPA 16.03.09.880-882 (eligibility for EPSDT Services)	The State agency must grant an opportunity for a hearing to any individual who requests it because he or she believes the agency has taken an <i>action</i> (defined below) erroneously, denied his or her claim for eligibility or for covered benefits or services, or issued a determination of an individual's liability, or has not acted upon the claim with reasonable promptness. 42 CFR 431.220
		 A State Agency Action includes: termination, suspension of, or reduction in covered benefits or services; termination, suspensions of, or reductions in Medicaid eligibility or an increase in beneficiary liability; determination of greater spending requirement to establish income eligibility; subject to an increase in premiums or cost-sharing charges. 42 CFR 431.201
		An individual may appeal to the IBHP when the IBHP makes an <i>Adverse Benefit Determination (ABD)</i> which includes: - Denial or limited authorization of requested service (level of service, medical necessity, appropriateness, setting or effectiveness of covered benefit). - Reduction/suspension of previously authorized service. - Denial of payment for service. - Failure to provide timely service. - MCO failure to timely respond to grievance or appeal. - Denial of a rural member's request to obtain services outside of the network - Denial of request to dispute financial liability. 42 CFR 438.400(b)

SETTLEMENT AGREEMENT & IMPLEMENTATION PLANS

The Settlement Agreement states that defendants shall provide written notice of action to class members in the circumstances listed below, when defendants take the action, which implies that each of the circumstances listed below would give rise to the right to a fair hearing:

- determination that the individual is not a Class Member² following an assessment;
- denial or limitation of requested service(s);
- reduction, suspension, or termination of a currently authorized service;
- denial, in whole or in part, of payment for a service.

Settlement Agreement, ¶ 44. The Implementation Plan adds that an agency action should also include:

- substitution of an alternative service for a prescribed service; and
- termination, suspension, or delay of services

Implementation Plan 5.A.3.

AGREED UPON STANDARD

All actions as required by the Federal Regulations as stated in the Federal Law column are appealable. An individual may also appeal a determination, after assessment, that they do not qualify as a *Jeff D* class member or that the state failed to provide a CANS assessment. Class members may also assert, on appeal, that the state failed to provide a requested service to which the member is entitled under the Settlement Agreement, Services and Supports Crosswalk, or Principles of Care and the Practice Model. The Department will require contractors to comply with these requirements. Adverse Benefit Decisions are appealable through the IBHP as required by Federal Regulations. If the IBHP upholds an ABD, the individual may request a state fair hearing.

Settlement Agreement ¶ 2. Note that the definition of Youth Empowerment Services (YES) Program Participant in IDAPA 16.05.03.010.14 includes the same criteria.

² Class Members are Idaho residents with a Serious Emotional Disturbance who are eligible under this Agreement for services and supports provided or arranged by Defendants and:

a. Are under the age of eighteen (18);

b. Have a Diagnostic and Statistical Manual of Mental Disorders (DSM) diagnosable mental health condition or would have a diagnosable mental health condition if evaluated by a practitioner of the healing arts operating within the scope of his/her practice as defined by Idaho state law; and

c. Have a substantial functional impairment that is measured by and documented through the use of a standardized instrument conducted or supervised by a qualified clinician or would have been measured and documented had an assessment been conducted.

4. CRITERIA	Time for providing notice of action, notice	of denial (or for the IBHP, an ABD)
AUTHORITATIVE SOURCES	STATE LAW	FEDERAL LAW
NOTIFICATIVE SOCIACES	The Department must notify the participant at least ten (10) calendar days before the effective date of when a reported change results in Health Care Assistance closure. The effective date must allow for a five (5) day mailing period for any notice. IDAPA 16.03.01.622 IDAPA 16.07.37.110 CMH: within thirty (30) calendar days of application and within five (5) working days of the determination Eligibility only	For a state agency action, notice must be provided 10 days prior to termination, suspension, or reduction of previously authorized service. 42 CFR 431.211 The ten-day-prior notice requirement applies except in certain conditions, including a change in level of care, instances where the action will occur in less than ten (10) days, the beneficiary indicates he no longer wants services, receives services from another Medicaid agency, and cases of probable fraud. 42 CFR 431.213 & .214
		FOR the IBHP: The general 10-day-prior notice provision, and its exceptions, also apply to the IBHP. 42 CFR 38.404(c)(1). For an MCO, denial of payment = time of action that led to denial. 42 CFR 438.404(c)(2). Standard authorization decisions = fourteen (14) days following request for service (fourteen (14) day extension allowed but requires additional notice) 42 CFR 438.210(d)(1) Expedited authorization decisions = expeditiously up to seventy-two (72) hours after request (fourteen (14) day extension allowed). 42 CFR 438.210(d)(2)

SETTLEMENT AGREEMENT & IMPLEMENTATION PLANS

Settlement Agreement states that Defendants shall provide written notice of action to a Class Member at the following times:

- When Defendants determine that an individual is not a Class Member, following an assessment; or
- When Defendants deny or limit a requested service; or
- When Defendants reduce, suspend, or terminate a currently authorized service; or
- When Defendants deny, in whole or in part, payment for a service.

Settlement Agreement ¶44. The Implementation Plan adds that an agency action should also include:

- substitution of an alternative service for a prescribed service; and
- termination, suspension, or delay of services

Implementation Plan 5.A.3. The Implementation Assurance Plan requires compliance with federal and state law. *Implementation Assurance Plan E.1.*

AGREED UPON STANDARD

The Department will provide notice as required by State Rules and Federal Regulations, in the instances specified the Settlement Agreement and the Implementation Plan, and will require contractors to comply with these requirements.

5. CRITERIA	Contents of notice of action, notice of der	pial (or for an MCO, an ABD)
AUTHORITATIVE SOURCES	STATE LAW	FEDERAL LAW
AUTHORITATIVE SOURCES	Contested Case Proceedings Rules: IDAPA 16.05.03.100: When a Department decision is appealable, the Department will advise the individual in writing of the right and method to appeal and the right to be represented. Medicaid/Health Care Assistance IDAPA 16.03.01.620 Effective date of change Reason for the action Rule that supports action Appeal rights CMH Rules: IDAPA 16.07.37.110.01 Name Statement of decision Concise statement of reason for decision Process for pursuing an administrative appeal	The Contents of a notice of an action must include: - A statement of what action the agency intends to take and effective date. - A clear statement of the specific reasons supporting the intended action. - Specific regulations that support the action. - An explanation of the right to request a fair hearing that complies with the requirements listed below; - An explanation of the circumstances of the right to continuation of Medicaid if a fair hearing is requested. 42 CFR 431.210(a)-(e). The notice of the right to a fair hearing (referenced above) must be in plain language and accessible to individuals who are limited English proficient and to individuals with disabilities. 42 CFR 431.206(e); 42 CFR 905(b) (at a minimum, through providing taglines in non-English languages indicating the availability of language services). The notice must include: - The right to a fair hearing - The right to request an expedited fair hearing - The method to request a fair hearing - The method to request a fair hearing - The method to request a fair hearing - That the individual may represent himself, use legal counsel, a relative, a friend or other spokesman - The time the agency has to take final action under 42 CFR 431.244(f) (ninety (90) days from date of appeal or request for fair hearing).

In addition to the above, when the IBHP issues an ABD, it must include:

- Right to access all documents, records, info relevant to ABD, including medical necessity criteria, and any processes, strategies, or evidentiary standards used in setting coverage limits
- Right to request appeal (both through the IBHP and State FHU)
- Procedures for appeal
- Procedures for expedited appeal
- Principle Right to have benefits continue pending resolution of the appeal, how to request that benefits be continued, and the circumstances, consistent with state policy, under which the enrollee may be required to pay the costs of these services. 42 CFR 438.404(b)

SETTLEMENT AGREEMENT & IMPLEMENTATION PLANS

- The action Defendants have taken/intend to take & legal authority for the action;
- The rationale for the action including the written documentation consulted and relied upon which supports the action;
- The right to file a request for a fair hearing;
- The specific timeline and procedure for applying for a fair hearing;
- A summary of the fair hearing procedures and the citation to the rules governing fair hearing and the web address link to those procedures;
- The right to have assistance with an appeal and contact information for family advocacy organizations;
- When an expedited resolution is available and how to request an expedited resolution;
- The right to have benefits continue, pending resolution of the appeal, how to request benefits continue, and the circumstances under with the Class Member's family may be required to pay for the continued services; and
- The option to engage in the YES complaint process, and a description of the complaint process, including how to make a complaint.

Settlement Agreement, ¶ 45.

AGREED UPON STANDARD

The Department will provide notice as required by State Rules, Federal Regulations, and the *Jeff D* Settlement Agreement and Implementation Plans, and will require state contractors to comply with these requirements. Thus, the notice must include a concise statement of the specific reasons supporting the intended action, the rules or regulations that support the action, and a notice that the individual can represent himself, use legal counsel, a relative, a friend or other spokesman. The notice will provide contact information for available resources, including the Department and family advocacy organizations, to assist in the appeal.

6. CRITERIA	Time for appeal	
AUTHORITATIVE SOURCES	STATE LAW	FEDERAL LAW
AUTHORITATIVE SOURCES	Unless otherwise provided by statute or these rules, individuals who are aggrieved by a Department decision have twenty-eight (28) days from the date the decision is mailed to file an appeal. An appeal is considered filed when it is received by the Department or postmarked within the time limits provided in the decision notice, or in these rules. IDAPA 16.05.03.101.02 A determination that an individual is not eligible for Medicaid issued by the Department's Division of Welfare, is appealable within thirty (30) days from the date the decision is mailed. IDAPA 16.05.03.201	FOR DEPARTMENT DECISIONS: The state agency must have procedures to allow a reasonable time, not exceeding ninety (90) days from date of notice to request a hearing. 42 CFR 431.221(a)(1)(d) FOR IBHP DECISIONS: The member has sixty (60) days from the date of an IBHP ABD to appeal to the IBHP. 42 CFR 438.402(c)(2); 438.408(f) The IBHP must generally resolve the appeal within thirty (30) days. 42 CFR 438.408(b)(2). Then, only if the individual receives notice that the IBHP is upholding the ABD (or if the MCO failed to comply with timelines), the federal regulations allow ninety to one hundred twenty (90 – 120) calendar days to request a State fair hearing. 42 CFR 438.408(f)
	SETTLEMENT AGREEMENT & IMPLEMENTAT Settlement Agreement is silent on timing; Im Assurance Plan require compliance with fede Implementation Assurance Plan E.1.	
AGREED UPON STANDARD	 Department and the MCO must have procedures to assist in submission of requests for a fair hearing via a website, telephone, and other electronic methods. An appellant has twenty-eight (28) days from the date a Department decision (for example an EPSDT determination) is mailed to request a fair hearing. An appellant has sixty (60) days from the date of an ABD by the IBHP to appeal the decision to the IBHP. If the IBHP upholds the ABD, the appellant has ninety to one hundred twenty (90 – 120) days to request a state fair hearing. 	

7. CRITERIA	Where appealed	
AUTHORITATIVE SOURCES	STATE LAW	FEDERAL LAW
	Department decisions are appealed to Fair Hearing Unit, <i>IDAPA 16.05.03.302.01</i> , unless resolved without a hearing per Criteria 9 below.	First level of appeal to MCO, then to state FHU 42 CFR 438.402 through 438.408
	For services delivered by MCO/MCE – first utilize the complaint, grievance, appeal process provided by MCO IDAPA 16.05.03.302.02; IDAPA 16.03.09.711	
	SETTLEMENT AGREEMENT & IMPLEMENTAT Settlement Agreement does not specifically a arrangement with the Idaho Attorney General applicable to process administrative hearing a Implementation Plan, 5.A.3.f.	nddress. Implementation plan requires an
AGREED UPON STANDARD	Decisions made by an MCO (e.g., the IBHP) m Department decisions and upheld MCO ABDs hearings are held within the Fair Hearings Un	are appealed to the Department and fair

8. CRITERIA	Request for hearing	
AUTHORITATIVE SOURCES	STATE LAW	FEDERAL LAW
	Appeals of Department decisions must be filed in writing and state the appellant's name, address, and phone number, and the remedy requested, unless otherwise provided in these rules. Appeals should be accompanied by a copy of the decision notice that is the subject of the appeal and state the reason for disagreement with the Department's action. * * * An appeal is filed when it is received by the Department or postmarked within the time limits provided in the decision notice, or in these rules. IDAPA 16.05.03.101.02	The agency must have procedures to request for a fair hearing by website, telephone, mail, in person, or through other commonly available electronic means. 42 CFR 431.221(a)(1); 42 CFR 435.907(a) The agency may not limit or interfere with the individual's ability to request a hearing and may assist the applicant or beneficiary in submitting and processing his request 42 CFR 431.221(b), (c)
	For Medicaid eligibility decisions made by the Division of Welfare (for YES class members this would include a decision regarding Medicaid eligibility under <i>IDAPA</i> 16.03.01.100.02) see timelines set out in <i>IDAPA</i> 16.05.03.201 (thirty (30) days from date the decision was mailed and methods for filing appeal at <i>IDAPA</i> 16.05.03.200.02 (via website, telephone, mail, in person and other electronic means).	
	SETTLEMENT AGREEMENT & IMPLEMENTAT Settlement Agreement is silent; Implementat require compliance with federal and state lav Implementation Assurance Plan E.1.	ion Plan and Implementation Assurance Plan
AGREED UPON STANDARD	Appeals of Medicaid decisions (including eligibility) may be requested by telephone, internet website, mail, in person, and other commonly available electronic means, such as fax or email. Rules do not require submission of supporting documentation when an appeal is filed. A copy of notice of denial/ABD is not necessary to preserve the appeal.	

9. CRITERIA	Denial or Dismissal of Request for Hearing	
AUTHORITATIVE SOURCES	STATE LAW	FEDERAL LAW
	Resolved without a hearing by stipulation, settlement, motion to dismiss, summary judgment, default, withdrawal, or for lack of jurisdiction. <i>IDAPA 16.05.03.105</i> Medicaid sometimes attempts to settle appeals prior to sending them to the Fair Hearings Unit for hearing; this is usually referred to as an "informal review" and can lead to dismissal of the appeal with the agreement of the participant appellant.	The applicant or beneficiary withdraws the request; or The applicant fails to appear at a scheduled hearing without good cause. 42 CFR 431.223(a) & (b)
	Dismissal for failure to timely file appeal. IDAPA 16.05.03.105	
	Default for failure to appear at a scheduled hearing. IDAPA 16.05.03.106 - Except that, for Medicaid or Division of Welfare cases (which would include Medicaid eligibility determinations for YES class members), a prehearing conference is optional, and a default order cannot be entered for failure to appear. IDAPA 16.05.03.103.02 - The Hearing Officer must set aside the default if, within fourteen (14) days of the date of mailing, the party in default submits	
	a written explanation for not appearing, which the hearing officer finds substantial and reasonable. <i>IDAPA 16.05.03.106</i>	ION PLANC
	SETTLEMENT AGREEMENT & IMPLEMENTAT Silent on this issue.	
AGREED UPON STANDARD	A fair hearing will not occur if the Department and the appellant stipulate or settle the dispute, or if the appellant withdraws the appeal. The Hearings Officer may also dismiss an appeal if it finds there is no issue of material fact after a motion for summary judgment, if the FHU lacks jurisdiction. If either the appellant or the Department fails to appear at an evidentiary hearing the Hearings Officer will find the non-appearing party in default. The defaulted party will need to contact the Fair Hearings Unit to explain why they missed the hearing. The concept of "good" or "substantial or reasonable" cause should be explained in a way that lay persons understand in order to meet the requirement.	

10. CRITERIA	Right to Expedited Hearing	
AUTHORITATIVE SOURCES	STATE LAW	FEDERAL LAW
AUTHORITATIVE SOURCES	Medicaid recipients, IDAPA 16.05.03.302.03, and non-Medicaid eligible YES individuals, IDAPA 16.05.03.751.04 can request expedited fair hearing in accordance with the procedures in 42 CFR 431 and 438.	The Department must establish an expedited fair hearing process for appeals if the standard appeal period for a hearing could "jeopardize the individual's life, health or ability to attain, maintain, or regain maximum function." 42 CFR 431.224(a)(1) The Department must take final administrative action within ninety (90) days from the receipt of the request for appeal. 42 CFR 431.224(a)(2); 42 CFR 431.244(f)(1) The Department must notify the individual, orally or through electronic means, if the expedited request is granted or denied as soon as possible. An oral notification must be followed by written notice which may be through electronic means. 42 CFR 431.224(b) In the MCO context the risk of jeopardy must be "serious"). 42 CFR 438.410(a)
	SETTLEMENT AGREEMENT & IMPLEMENTAT	ION PLANS
	Written notice must include information abo and how to request an expedited resolution. Plan and Implementation Assurance Plan req	ut when an expedited resolution is available Settlement Agreement ¶ 45. Implementation
AGREED UPON STANDARD	The Department will comply with the require Regulations under the Federal Law column.	ements for expedited appeals in the federal

11 CRITERIA	Continuation and Deinstelement of Breed	the relation Approal to Donation
AUTHORITATIVE SOURCES	STATE LAW IDAPA 16.03.01.100.03. Right to Request Reinstatement of Benefits. Any participant has the right to request reinstatement of benefits until a hearing decision is made if the request for the reinstatement is made before the effective date of the action taken on the notice of decision. Reinstatement pending a hearing decision is not provided in the case of an application denied because an individual did not provide citizenship or identity documentation during a reasonable opportunity period allowed by the Department.	FEDERAL LAW If an individual requests a fair hearing before the date of action, the agency may not terminate or reduce services until a decision is rendered unless the sole issue is Federal or State law or policy or if the agency informs the individual in writing that services are to be terminated or reduced pending the hearing decision. 42 CFR 431.230(a)(1)(2) The Department may reinstate benefits if a request for hearing is made not more than ten (10) days after the date of action. 42 CFR 431.231(a) The reinstatement will continue until a decision is rendered unless the sole issue is one of Federal or State law or policy. 42 CFR 431.231(b) The Department must reinstate and continue services until a decision is made after a hearing if: (1) Action is taken without advanced notice under 42 CFR 431.211 or 214. (2) A request for a hearing is made within ten (10) days from the date the individual receives the notice of action. 42 CFR 431.231(c) If the mailed notice of action is returned and unforwardable, any discontinued service must be reinstated if the whereabouts become known during the time of eligibility for services. 42 CFR 431.231(d)

CRITERIA 11, continued...

A similar process is allowed if an MCO is providing the service so long as the enrollee files a timely request for an appeal; the appeal involves the termination, suspension, or reduction of previously authorized services that were ordered by an authorized provider; the period covered by the original authorization has not expired, and the enrollee timely files for continuation of benefits.

42 CFR 438.420(b)

If the resolution of the appeal is adverse to the individual, continued benefits may be recovered by the agency or MCO. 42 CFR 431.230(b); 42 CFR 438.420(d)

SETTLEMENT AGREEMENT & IMPLEMENTATION PLANS

Written notice must include an explanation of the right to have benefits continue, pending resolution of the appeal, how to request benefits continue, and the circumstances under with the Class Member's family may be required to pay for the continued services.

Settlement Agreement ¶45(h). Implementation Plan and Implementation Assurance Plan require compliance with state and federal law and the Settlement Agreement. Implementation Plan 5.A.3.b.; Implementation Assurance Plan, E.1.b.

AGREED UPON STANDARD

All *Jeff D* class members have the right to request continuation of benefits during the pendency of an appeal. All *Jeff D* class members have a right to request reinstatement of benefits until a hearing decision is made if the request for the reinstatement is made before the effective date of the action taken or if the mail notice was returned as provided under Federal Law. If the resolution of the appeal is adverse to the class member, the cost of continued benefits may be recovered by the agency or MCO.

12. CRITERIA	Notice of the Fair Hearing		
AUTHORITATIVE SOURCES	STATE LAW	FEDERAL LAW	
	Notice of hearing must be provided at least ten (10) days in advance of hearing. Notice must provide: - Time, place and nature of the hearing - Statement of legal authority for the hearing - Particular sections of any applicable statutes or rules involved - Issues involved - The right to be represented by an attorney or non-attorney How and when documents for the hearing will be provided to all parties IDAPA 16.05.03.102; 16.05.03.123	All hearings shall be conducted: - At a reasonable time, date, and place; - After adequate notice of the hearing; 42 CFR 431.240(a)(1) & (2)	
	The notice also includes the right to request a pre-hearing conference. SETTLEMENT AGREEMENT & IMPLEMENTAT	ION PLANS	
	appeal has been filed, but requires inclusion, fair hearing procedures, citation to the rules of link to those procedures. Settlement Agreem Implementation Assurance Plan require comp	Agreement does not specifically address the notice of hearing after the been filed, but requires inclusion, in the original notice, of a summary of the g procedures, citation to the rules governing fair hearing, and the web address see procedures. Settlement Agreement ¶45(e). Implementation Plan and ration Assurance Plan require compliance with state and federal law and the Agreement. Implementation Plan 5.A.3.b.; Implementation Assurance Plan,	
AGREED UPON STANDARD		uired information under State Law, including eral Regulations. The notice shall provide that aring to a later date if needed.	

13. CRITERIA	Hearing Officer	
AUTHORITATIVE SOURCES	DAG through the Office of the Attorney General's Fair Hearings Unit (FHU)	An impartial official (or officials) not directly involved in the determination of that action in question. 42 CFR 431.240(a)(3). The hearing officer must have access to agency information necessary to issue a proper hearing decision, including information concerning State policies and regulations. 42 CFR 431.240(c)
	SETTLEMENT AGREEMENT & IMPLEMENTATION PLANS Settlement Agreement is silent on this point. Implementation Plan requires defendants to develop a sufficient amount of contractual or other necessary arrangements with the Idaho Attorney General's Office (or private hearing officers as applicable), to allow processing of additional administrative hearing requests related to services/supports. Implementation Plan 5.A.3.f. Implementation Assurance Plan states explicitly that Appear of agency actions are handled by the Fair Hearings Unit (FHU) of the Idaho Office of the Attorney General which is charged with operating a standardized administrative hearing systemfor IDHW and clarifies that this Protocol sets out requirements for providing Class Members with due process rights leading up to, during, and after state fair hearings. The IAP also requires the Department to provide a copy of this Protocol to the FHU of the OAG. Implementation Assurance Plan E.3.	
AGREED UPON STANDARD	Fair hearings shall be conducted by a Deputy Unit of the Idaho Office of the Attorney Gene all necessary information concerning State po provide finalized copy of this Due Process Pro	eral. The hearing officer must have access to olicies and regulations. The Department will

14. CRITERIA Procedural Rights at the Fair Hearing **AUTHORITATIVE SOURC** STATE LAW FEDERAL LAW Appellants have a right to: The hearing system must meet the due Call witnesses process standards set forth in Goldberg v. Kelly, 397 U.S. 254 (1970) and comply with Request discovery *IDAPA 16.05.03.120* – names of witnesses the United States Constitution, the Social and copies of documents the opposing Security Act, title VI of the Civil Rights Act of party intends to offer as exhibits. Hearing 1964, section 504 of the Rehabilitation Act officer may order production and may issue of 1973, the Americans with Disabilities Act other orders as needed for the orderly of 1990, the Age Discrimination Act of 1975, conduct of the proceeding. and section 1557 of the Affordable Care Act and implementing regulations. IDAPA 16.05.03.122 requires all documents 42 CFR 431.205(d) & (f) at the time they are filed with hearing officer to be sent to every party. The individual must be given a reasonable opportunity to: Examine content of case file and IDAPA 16.05.03.104 provides that the hearing officer may issue subpoenas for electronic account. witnesses and documents. Such subpoenas Examine all documents and records are subject to limitations found in IDAPA to be used by the state at a 16.05.03.120 (Discovery) and IDAPA reasonable time before the date of 16.05.03.134 (Evidence). the hearing and during the hearing; Representation by counsel or a Bring witnesses non-attorney. IDAPA 16.05.03.123 Establish all pertinent facts and An interpreter. *IDAPA 16.05.03.125* circumstances A recorded hearing. IDAPA Present an argument without undue 16.05.03.137 interference A transcript may be requested at Question or refute any testimony or the party's request and produced evidence, including opportunity to at their cost. IDAPA 16.05.03.137 confront and cross-examine adverse witnesses Request an expedited fair hearing Burden of Proof: the evidentiary standard is proof by a preponderance of evidence. 42 CFR 431.242(a)-(f) IDAPA 16.05.03.134 Department: if action being The individual has the right to: appealed is to limit, reduce or Represent themselves, use legal terminate services or benefits; counsel, a relative, a friend or other establish an overpayment or spokesman. disqualification. An accessible hearing, especially if the individual is limited English Appellant: bears burden on all other issues including establishing proficient or has a disability 42 CFR 431.206 eligibility for a program or service IDAPA 16.05.03.132 Burden of Proof: See also Tappen v. State Dep't of Health Federal regulations are silent and Welfare, 98 Idaho 576 (1977).

SETTLEMENT AGREEMENT & IMPLEMENTATION PLAN The Class Members and their families will be accorded a meaningful opportunity to be heard which includes a hearing, the right to present evidence and confront and crossexamine witnesses, prehearing disclosure of the evidence on which any decision was based, the right to have the assistance of an advocate or legal counsel to represent them and a timely decision. *Implementation Plan 5. A. 3. c.* Implementation Assurance Plan require compliance with state and federal law and the Settlement Agreement. Implementation Assurance Plan, E.1.b. AGREED UPON STANDARD All notices shall include availability for interpretive services. The Department will provide a copy of this Due Process Protocol to the Fair Hearing Unit. Individual appellants are entitled to due process procedural safeguards and rights required by Goldberg v. Kelly and the Federal Regulations. In addition to the requirements listed in State rules, Medicaid applicants and beneficiaries have the right to examine the content the Medicaid case file and electronic account, and to examine all documents and records to be used by the state at a reasonable time before the date of the hearing and during the hearing. Access to these records is available upon written request, at no cost to the Medicaid applicant or beneficiary. Verification of identity may be required. Informational materials, including the Practice Manual will clarify these access rights for Class Members. Department contractors will be required to comply with these standards and this Due Process Protocol. YES class members are entitled to access to records, to bring witnesses, and to request Department employees to appear as witnesses without a subpoena. This may include persons with knowledge of the decision (not just to the persons the Department plans to call as witnesses). Informational materials should clarify what questions can be asked of the Department. Appellants should have access to all records consulted in making the decision, whether or not the Department relied upon those documents. These documents and records need to be made available sufficiently in advance of the hearing so the individual appealing the decision has adequate time to prepare.

15. CRITERIA	Information available to Hearings Officer	
AUTHORITATIVE SOURCES	STATE LAW	FEDERAL LAW
AOTHORITATIVE SOURCES	Hearing officer will consider information that was available to the Department at the time the decision was made. Appellant can show that there is additional relevant information that was not presented to the Department with good cause, and the case will be remanded to the department for consideration. The hearing officer will not retain jurisdiction after remand. <i>IDAPA 16.05.03.131</i>	Hearing officer must have access to agency information necessary to issue proper hearing decision, including information concerning State policies and regulations. 42 CFR 431.240(c)
	Settlement agreement does not directly address but requires the initial notice to the member to include the rationale for the action including the written documentation consulted and relied upon which supports the action. Settlement Agreement ¶ 45.b. Implementation Plan requires prehearing disclosure of the evidence on which any decision was based. Implementation Plan 5.A.3.c. Implementation Assurance Plan require compliance with state and federal law and the Settlement Agreement. Implementation Assurance Plan, E.1.b.	
AGREED UPON STANDARD	and regulations. The Department must notify witnesses, in advance, who will testify at the finalized copy of this Due Process Protocol to	hearing. The Department will provide the OAG FHU. Iditional information to the Department prior open, and new information comes to light at , in the interest of judicial economy, the

16. CRITERIA	Matters to be Considered at the Fair Hearing	
AUTHORITATIVE SOURCES	STATE LAW	FEDERAL LAW
	See "What can be appealed" section above.	An individual's claim of erroneous action on the part of the agency or MCO (see "What
	In addition, the optional prehearing	can be appealed" section above).
	conference gives the parties an opportunity	42 CFR 431.241(a) referencing section
	to clarify the issues for the Hearing Officer's	431.220
	consideration. See IDAPA 16.05.03.103	
	SETTLEMENT AGREEMENT & IMPLEMENTAT	ION PLANS
	None of the documents directly address this and state law.	issue; all require compliance with federal
AGREED UPON STANDARD	The Hearing Officer may hear information presented to the FHU by the appellant or by the Department, that is relevant to the Department's decision.	

17. CRITERIA	Opportunity for External Medical Review	
AUTHORITATIVE SOURCES	STATE LAW	FEDERAL LAW
	Defer to Federal Regulations	If the hearing involves medical issues such as
		those concerning a diagnosis, an examining
		physician's report, or a medical review
		team's decision, and the hearing officer
		considers it necessary to have a medical
		assessment other than that of the individual
		involved in making the original decision, such medical assessment must be obtained
		at agency expense and made part of the
		record.
		42 CFR 431.240(b)
		, ,
		In the case of an MCO, the state <i>may</i> offer
		and arrange for an external medical review
		if: at the enrollee's option, independent of
		both the state and MCP, offered without
		cost to the enrollee, must not extend
		beyond timeframes or disrupt the continuation of benefits.
	42 CFR 438.408(f)(1)(ii) SETTLEMENT AGREEMENT & IMPLEMENTATION PLANS None of the documents directly address this issue; all require compliance with federal and	
	state law.	issas, an regan e compilarios with reductal and
AGREED UPON STANDARD	The opportunity for external medical review exists as set out in the Federal Regulation.	
	Informational materials, including the Practice Manual, should reflect this right.	

	cision and Order	
AUTHORITATIVE SOURCE STA	ATE LAW	FEDERAL LAW
IDA Eith Dep day was disa IDA A pr (14) serv app Coa If th Dire dete allo hea oral	liminary order must: - be issued by hearing officer within thirty (30) days after case submitted for decision; - contain specific findings on all major facts at issue; - contain reasoned statement in support of the decision; - include all other findings and recommendations of the hearing officer; - include a preliminary decision affirming, reversing or modifying the department's decision or action, or remanding for further proceedings; - include procedures and time limits for filing requests for review of the order (14) and the foliation of the date the preliminary order is mailed identifying the legal and factual agreements with the preliminary order. (14) are from the date the preliminary order. (15) and fourteen (16) days after the preliminary order was used upon the parties, if neither party beals to the Department Director. Idaho (16) de § 67-5246(3) The preliminary order is appealed, the ector must allow briefing. The Director ermines whether oral argument is lowed and whether a transcript of the aring is needed. IDAPA 16.05.03.150. An I record is available, even when the aring is not transcribed.	Hearing recommendations or decisions must be based exclusively on evidence introduced at the hearing. 42 CFR 431.244(a) The applicant must have access to the record, which must contain only the transcript or recording of testimony and exhibits, or an official report of what happened at the hearing; papers and requests filed in the proceeding; recommendation or decision of the hearing officer; 42 CFR 431.244(b)-(c) Decision must be written and must summarize the facts and identify the regulations supporting the decision. 42 CFR 431.244(d) The Department must take final administrative action ordinarily within ninety (90) days from the date the Department received the request for a fair hearing under 42 CFR 431.221(a)(1) except in unusual circumstances such as when the appellant requests a delay or fails to take a required action, or there is a documented emergency beyond the Department's control. 42 CFR 431.244(f)(1)(ii) & (4) The public must have access to all Department hearing decisions subject to safeguards of applicant and beneficiary information found in 42 CFR Subpart F. 42 CFR 431.244(g) The agency must provide written notice of the decision and of the right to request a state agency hearing or to seek judicial review. 42 CFR 431.245

CRITERIA 18, continued...

Following an appeal of the preliminary order, the Director issues a final order that affirms, modifies, or reverses the preliminary order or remands the matter to the hearing officer for further proceedings. The final order informs the parties of the procedure and time limits for appealing to district court. Motions for reconsideration of a final order are not accepted. *IDAPA* 16.05.03.152

Preliminary and final orders are deemed served when copies are mailed to all parties of record or their attorneys. *IDAPA* 16.05.03.153

The Department must conduct a hearing and take action within ninety (90) days from the date the hearing request is received unless an expedited fair hearing is requested under federal regulations, 42 CFR 431.224; IDAPA 16.05.03.204

SETTLEMENT AGREEMENT & IMPLEMENTATION PLANS

None of the documents directly address this issue; all require compliance with federal and state law.

AGREED UPON STANDARD

Hearing Officer's preliminary decision (which may become a final order) must be written and must summarize the facts and identify the rules and/or regulations supporting the decision. The decision must also include notice of the right to request a state agency review. The Department must take final administrative action within ninety (90) days from the date the Department received the request for a fair hearing except in unusual circumstances where the delay of the final administrative action is requested by appellant or in an emergency beyond its control.